In the matter of an arbitration under Annex VII to the United Nations Convention on the Law of the Sea

PCA Case No. 2013-19

Permanent Court of Arbitration Peace Palace The Hague The Netherlands

Day 3

Monday, 13th July 2015

Hearing on Jurisdiction and Admissibility

Before:

JUDGE THOMAS MENSAH (President)

JUDGE JEAN-PIERRE COT

JUDGE STANISLAW PAWLAK

PROFESSOR ALFRED SOONS

JUDGE RÜDIGER WOLFRUM

BETWEEN:

THE REPUBLIC OF THE PHILIPPINES

-and-

THE PEOPLE'S REPUBLIC OF CHINA

PAUL S REICHLER and LAWRENCE H MARTIN, of Foley Hoag LLP, PROFESSOR BERNARD H OXMAN, of University of Miami, PROFESSOR PHILIPPE SANDS QC, of Matrix Chambers, and PROFESSOR ALAN BOYLE, of Essex Court Chambers, appeared on behalf of the Republic of the Philippines.

The People's Republic of China was not represented.

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Participants may not have been present for the entire hearing.

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Monday, 13th July 2015

- 3 (10.05 am)
- 4 THE PRESIDENT: Good morning. May I welcome you all
- 5 back. The hearing on jurisdiction and admissibility
- in the arbitration between the Philippines and China
- 7 is resumed.
- 8 On Friday morning, the Arbitral Tribunal
- 9 circulated to the parties some questions for the
- 10 Philippines to address at this second round of
- 11 arguments. I understand that copies of these
- 12 questions have now been made available to the observer
- delegations so they can follow the discussions.
- 14 Additionally, some of my colleagues will also pose
- individual questions this morning, which the
- 16 Philippines can address after the break. It is of
- course open to the Philippines to answer in writing
- after the hearing if it is not able to provide a full
- answer to any question today, and we will give you
- 20 until 23rd July to do so.
- 21 Before I invite the distinguished representatives
- of the Philippines to address the Arbitral Tribunal on
- those questions, I wish to extend a welcome to the new
- 24 members of the Philippines' delegation who are
- 25 attending for the first time today.
- I also wish to welcome His Excellency Mr Hugo Hans

- 1 Siblesz, the Secretary-General of the Permanent Court
- of Arbitration. We are very grateful for your
- 3 presence and, if I may say so, for the excellent
- 4 assistance that your staff have given us in these
- 5 proceedings.
- Finally, I wish to note that the Arbitral Tribunal
- 7 has received over the weekend several letters from the
- 8 Agent of the Philippines. These include:
- 9 The Philippines' comments on various requests
- 10 from the observer delegations.
- A copy of the *note verbale* from the Embassy of
- the People's Republic of China in Manila dated
- 13 6th July 2015;
- A new Annex 583 comprising a list of (i) dates
- that satellite photos were taken, and (ii) dates of
- surveys on which navigational charts are based. This
- information was filed in response to questions raised
- in the Arbitral Tribunal's letter of 23rd June 2015.
- And finally, we have received a list of new
- 20 documents referred to in the course of the
- 21 Philippines' oral pleadings, with annex numbers, for
- 22 which the Registry is grateful.
- 23 Mr Reichler, you have the floor now. Thank you.

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(10.08 am)1

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Second-round submissions by MR REICHLER

Mr President, members of the Tribunal, good 3 MR REICHLER: morning. I hope you had an enjoyable weekend. Our 4 team, as you might imagine, was quite busy, but we are 5 by no means complaining. For us, our work on behalf 6 7 of the Philippines, even on weekends, is a great 8 privilege. 9 This morning we will respond to the six questions 10 that you put to us in writing last Friday. 11 Afterwards, the honourable Solicitor General and Agent 12 of the Philippines will provide closing remarks. have found your questions to be most helpful, and we 13 have striven to provide complete and accurate answers 14 to all of them. We have also aimed to be as direct 15 16 and efficient as possible. We expect to conclude our answers to your questions before noon. 17 The order of presentation of answers to your 18 questions will be this: I will respond to Question 1; 19 Professor Sands will then respond to Questions 2 and 20 21 6; Mr Martin will respond to Question 3 and the first part of Question 4, pertaining to the Treaty of Amity 22 23 and Cooperation; Professor Boyle will then respond to the remainder of Question 4, pertaining to the 24 question on biological diversity; then Professor Oxman will respond to Question 5, concerning the exception for military activities.

Question 1 invites the Philippines to direct the Arbitral Tribunal to the sources relied upon for ascertaining China's position with respect to each of the Philippines' specific submissions in the context of establishing the existence of a legal dispute. We are very pleased to accept the Tribunal's invitation.

At tab 4.1 of your folders today, you will find a document that we have created in response to this question. It may be helpful to you if you allow me to take you to it now.

You will see on page 1 a heading that reads
"Submissions 1 and 2". This is followed by the texts
of these submissions, which comprise the Philippines'
claims in regard to these matters, and then you will
see statements of China's position in opposition to
our claims.

If you turn the page, you will see a "List of Sources". This is a list of the documentary and other sources in the written pleadings, and in the public record, upon which the Philippines has relied for ascertaining China's positions opposing those of the Philippines, and establishing the existence of legal disputes.

We have taken this approach in respect of each of

- the Philippines' 14 submissions. For example, at
- page 11, you will see the heading "Submission 3", and
- following that page, you will find the list of sources
- 4 where China's position opposing that of the
- 5 Philippines in regard to submission 3 can be found.
- The pattern is repeated for each of the subsequent
- 7 submissions.
- 8 We trust that you will find this approach helpful.
- 9 We thought it would be more convenient for the
- 10 Tribunal than standing here for hours reading out the
- list of sources in respect of all 14 submissions; or
- worse, reading all of the source material itself aloud
- to you.
- 14 That said, I think it would be helpful if
- I briefly reviewed with you some of the highlights.
- 16 If this were television, and you were watching
- Eurosport or ESPN, this would be equivalent not to
- showing all of the goals that were scored in all of
- 19 the most recent English Premier League matches, but
- only the most notable and memorable ones. You have
- a collection of all the goals at tab 4.1.
- So I will begin with the most important sources
- relating to submissions 1 and 2, and in particular to
- 24 China's claim that its maritime entitlements in the
- South China Sea extend beyond those permitted by
- 26 UNCLOS (in opposition to our submission 1), and its

claim to "historic rights", including sovereign rights
and jurisdiction, within the maritime area encompassed
by the nine-dash line beyond the limits of its UNCLOS
entitlements (in opposition to our submission 2).

On July 7th, I cited, quoted from, and showed you some of these sources during my presentation. It may be worth recalling China's 2009 notes verbales asserting China's claim to "sovereign rights and jurisdiction over the relevant waters as well as the seabed and subsoil thereof (see attached map)",¹ depicting the nine-dash line; and the statements by senior Chinese officials that, "While [the Philippines] has legal rights under UNCLOS, China has historical rights which are acknowledged under UNCLOS";² and that China has "rights and relevant claims over the South China Sea [that] have been formed in history and upheld by the Chinese government";³ and that UNCLOS "does not entitle any country to extend its EEZ or continental shelf" to any

.

¹ Note Verbale from the Permanent Mission of the People's Republic of China to the United Nations to the Secretary-General of the United Nations, No. CML/17/2009 (7 May 2009). MP, Vol. VI, Annex 191; Note Verbale from the Permanent Mission of the People's Republic of China to the United Nations to the Secretary-General of the United Nations, No. CML/18/2009 (7 May 2009). MP, Vol. VI, Annex 192.

² Memorandum from the Embassy of the Republic of the Philippines in Beijing to the Secretary of Foreign Affairs of the Republic of the Philippines, No. ZPE-064-2011-S (21 June 2011), para. 8. MP, Vol. IV, Annex 72.

³ Ministry of Foreign Affairs of the People's Republic of China, Foreign Ministry Spokesperson Jiang Yu's Regular Press Conference on September 15, 2011 (16 Sept. 2011), p. 2. MP, Vol. V, Annex 113.

areas where they might "restrain or deny a country's 1 right which is formed in history and abidingly 2 upheld"; and that China claims sovereign rights, 3 including rights to oil and gas extraction, and to 4 fishing, in "all the waters within the nine-dash 5 line"; and that, in explicit regard to the alleged 6 lawfulness of China's assertion of maritime rights 7 within the nine-dash line, "China's rights and 8 interests in the South China Sea are formed in history 9 and protected by international law".6 10

The direct sources of all of these Chinese statements were cited in footnotes to my speech, and they appear again today at tab 4.1 in the list of all sources.

Last week, I also showed you a map depicting
China's assertion that it is entitled -- I should say
exclusively entitled -- to the non-living resources up
to the limit of the nine-dash line, even in areas that
are within Vietnam's continental shelf, and more than
200 miles from any land feature over which China

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 $^{^5}$ Jane Perlez, "China Asserts Sea Claim with Politics and Ships", New York Times (11 Aug. 2012), p. 3. MP, Vol. X, Annex 320.

⁶ Ministry of Foreign Affairs of the People's Republic of China, Foreign Ministry Spokesperson Hong Lei's Statement Regarding Comments by an Official of the United States Department of State on the South China Sea (8 Feb. 2014). MP, Vol. V, Annex 131 (official translation quoted available at http://www.fmprc.gov.cn/mfa_eng/xwfw_665399/s2510_665401/2535_665405/t11270 14.shtml).

1 claims sovereignty. This map, which is from our

2 Memorial and is at tab 2 of your folders today,

3 tab 4.2, shows the geographic area covered by

4 Philippines oil block SC-58, in relation to the

nine-dash line, and the Philippines' 200-mile

6 continental shelf.

On 30th July 2010, China protested Philippine activity in this area on the ground that SC-58:

"... and other nearby service contracts are located 'deep within China's 9-dash line'. China considers the Philippines as violating and encroaching on China's sovereignty and sovereign rights in these areas [deep within the nine-dash line]."

This Chinese protest is also documented at tab 4.2.

China has repeatedly protested the Philippines' oil-related activities at or near Reed Bank, which is now highlighted on the screen, and, since the public unveiling of the nine-dash line claim in 2009, has sent its law enforcement vessels to interfere with and prevent any such Philippine activities in this area.

This map, showing oil block GSEC-101, is at tab 4.3. Also at that tab is the record of China's

⁷ Memorandum from Rafael E. Seguis, Undersecretary for Special and Ocean Concerns, Department of Foreign Affairs, Republic of the Philippines, to the Secretary of Foreign Affairs of the Republic of the Philippines (30 July 2010), p. 1. MP, Vol. IV, Annex 63.

protest of 9th March 2011, which states:

"Since ancient times, China has indisputable sovereignty over the waters of Nansha Islands and its adjacent waters. The GSEC-101 ... area is situated in the adjacent waters of the Nansha Islands."

This map is at tab 4.4.

On 6th July 2011, China sent a *note verbale* to the Philippines in respect of these Philippine oil blocks:

"The Chinese side urges the Philippines side to immediately withdraw the bidding offer for AREA 3 and AREA 4, [and] refrain from any action that infringes on China's sovereignty and sovereign rights ..."

China's note to that effect is also at tab 4.4.

China has also claimed exclusive fishing rights in, and denied Philippine fishermen from entering, waters encompassed by its "historic rights" claim, beyond its UNCLOS entitlements. In May 2012, China adopted regulations imposing a fishing moratorium throughout the northern sector of the South China Sea, within the limits of the nine-dash line. 10 China has

⁸ Memorandum from Acting Assistant Secretary of the Department of Foreign Affairs of the Republic of the Philippines to the Secretary of Foreign Affairs (10 Mar. 2011), p. 1. MP, Vol. IV, Annex 70.

⁹ Note Verbale from the Embassy of the People's Republic of China in Manila to the Department of Foreign Affairs of the Republic of the Philippines, No. (11) PG-202 (6 July 2011), p.1. MP, Vol. VI, Annex 202.

¹⁰ People's Republic of China, Ministry of Agriculture, South China Sea Fishery Bureau, Announcement on the 2012 Summer Ban on Marine Fishing in the South China Sea Maritime Space (10 May 2012), Art. 1, nn.1-2. MP, Vol. V, Annex 118. See also "Fishing ban starts in South China Sea", Xinhua (17 May 2012). MP, Vol. X, Annex 318.

imposed a similar ban in the southern sector. It has allowed only Chinese vessels to fish in the waters in this sector, and has banned Philippine vessels.

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The moratorium in this area is still in effect.

As recently as last Monday, 6th July, on the eve of these hearings, the Chinese Embassy in Manila sent a communication to the Philippines' Department of Foreign Affairs, as follows:

"The Chinese side issues 'Nansha Certification of Fishing Permit' to the Chinese vessels, allowing them to conduct fishery production activities outside the areas under fishing moratorium. This is in conformity with the Chinese laws and relevant regulations. Chinese side does not accept and firmly opposes the groundless protests and accusation of the Philippine side, and hereby requests the Philippine side to earnestly respect China's sovereignty, sovereign rights and jurisdiction, and to educate its own fishermen, so that they can strictly abide by the fishing moratorium of South China Sea issued by the Chinese government and the administrative managements and law-enforcing authorities. The Chinese law-enforcing authorities will strengthen their maritime patrols and other law-enforcing actions, investigate and punish the relevant fishing vessels and fishermen who violate the fishing moratorium in

1 accordance with the law."11

repeatedly that:

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2 China's note is at tab 4.5.

In this sector of the South China Sea, China

claims both historic rights within the nine-dash line

and 200-mile entitlements, purportedly under UNCLOS,

for all of the Spratly features. It has said

"China's Nansha Islands are fully entitled to Territorial Sea, Exclusive Economic Zone and Continental Shelf." 12

The sources of these statements too are included in the list at tab 4.1.

As I explained last week, both of China's claims give rise to legal disputes with the Philippines, because both exceed the limits on entitlements under UNCLOS, which the Philippines claims, in its submissions 1 and 2, to be the exclusive source of such entitlements.¹³

This is the position of the Philippines with respect to its maritime entitlements and those of the so-called Nansha Islands under UNCLOS. China's

¹¹ Note Verbale from the Embassy of the People's Republic of China in Manila to the Department of Foreign Affairs of the Republic of the Philippines, No. (15) PG-299 (6 July 2015). Hearing on Jurisdiction, Annex 580.

¹² Note Verbale from the Permanent Mission of the People's Republic of China to the Secretary-General of the United Nations, No. CML/8/2011 (14 Apr. 2011), p. 2. MP, Vol. VI, Annex 201.

¹³ Mr. Reichler, 7 July 2015 Transcript, pp. 59:1-72:26.

entitlements do not extend to Mischief Reef or

Reed Bank, because the former is a low-tide elevation

and the latter is entirely submerged under the water

at all times. China has got it entirely wrong when it

says this is a case primarily about territorial

sovereignty, and only peripherally about maritime

rights and jurisdiction.

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The Philippines considers that none of the high-tide features in the Spratlys is entitled to more than a 12-mile territorial sea, because none is capable of supporting human habitation or economic The total areas of those features, including their 12-mile entitlements, within 200 miles of the Philippines -- now shaded in blue -- is 28,690 square The total area of the remainder of the kilometres. waters within 200 miles of the Philippines -- that is, within its entitlements under UNCLOS in this sector -is 188,535 square kilometres. These measurements speak for themselves. Only a mere 13.2% of this area is land or territorial sea. The remaining 86.8% consists of sea and seabed beyond 12 miles from any insular feature.

This shows clearly that the dispute between the parties is primarily about maritime rights and jurisdiction, and access to resources. The dispute over the land features themselves -- which is not part

of this case -- is of far, far lesser significance
than the UNCLOS disputes that are before you. This
map is at tab 4.6.

Mr President, as you and your colleagues on the Tribunal examine these and the other sources on the list at tab 4.1, it is absolutely clear that China has opposed, and continues to oppose, the claims made by the Philippines in submissions 1 and 2, and that legal disputes between the parties plainly exist. Judge Gao understood that China's claim within the nine-dash line is one of historic rights, which include sovereign rights and jurisdiction beyond China's entitlements under UNCLOS. We see no basis on which this Tribunal could reach any other understanding, or harbour any doubt about the nature of China's claims or the fact that they are disputed by the Philippines.

The legal disputes in regard to each of the other submissions are just as clear. I will very briefly review some of those highlights too.

In opposition to submission 3, in which the Philippines claims that Scarborough Shoal is a rock under Article 121(3) of the Convention, and is entitled only to a 12-mile territorial sea, China has asserted that the feature "is not a sand bank but

¹⁴ Z. Gao and B.B. Jia, "The Nine-Dash Line in the South China Sea: History, Status, and Implications", American Journal of International Law, Vol. 107, No. 1 (2013), pp. 109-110. MP, Vol. X, Annex 307.

rather an island", 15 and China has claimed that

Scarborough Shoal generates an exclusive economic

zone. 16 The sources of these statements are in the

list at tab 4.1, pages 12 and 13.

The source list also shows that China has likewise opposed the claims made by the Philippines in submissions 4 through 7 in regard to the character and entitlements of eight other specific features, all of which are in the Spratlys, and which the Philippines regards as low-tide elevations with no maritime entitlements, or rocks with only a 12-mile entitlement. In contrast, China claims a 200-mile EEZ and continental shelf for all of these Spratly features.¹⁷

Mr President, there are many sources for our statements that China opposes the claims set forth in submissions 8 and 9, and these are also listed at tab 4.1, pages 31 to 45. But I must again call your attention to China's note verbale of 6th July 2015, which, of course, could not have been included in our

¹⁵ Department of Foreign Affairs of the Republic of the Philippines, Record of Proceedings: 10th Philippines-China Foreign Ministry Consultations (30 July 1998), p. 23. MP, Vol. VI, Annex 184.

¹⁶ See Foreign Ministry of the People's Republic of China, Chinese Foreign Ministry Statement Regarding Huangyandao (22 May 1997), p. 2. MP, Vol. V, Annex 106.

 $^{^{17}}$ Note Verbale from the Permanent Mission of the People's Republic of China to the Secretary-General of the United Nations, No. CML/8/2011 (14 Apr. 2011), p. 2. MP, Vol. VI, Annex 201.

written pleadings, and so we submitted it yesterday.

In that note, as you will recall, China states, in regard to maritime areas indisputably within 200 miles of the Philippines and more than 12 miles from any insular feature claimed by China, that only China may determine where it is permissible to fish, that only Chinese fishermen may fish in the allowable areas, and that Philippine fishermen may not. As I have also shown you, China also claims for itself the exclusive right to explore for oil in the same area, and has prevented the Philippines from doing so.

There can be no doubt, therefore, that China's position is directly opposed to that of the Philippines with respect to submissions 8 and 9, and that this is demonstrated both by China's statements and its enforcement actions against the Philippines.

Submission 10 concerns China's denial of traditional fishing rights at and within 12 miles of Scarborough Shoal in and after 2012. The main sources are two Chinese statements. One, 24th May 2012:

"Philippines should withdraw its vessels from Huangyan Island waters." 19

¹⁸ Note Verbale from the Embassy of the People's Republic of China in Manila to the Department of Foreign Affairs of the Republic of the Philippines, No. (15) PG-299 (6 July 2015). Hearing on Jurisdiction, Annex 580

¹⁹ Memorandum from the Embassy of the Republic of the Philippines in Beijing to the Secretary of Foreign Affairs of the Republic of the Philippines, No. ZPE-080-2012-S (24 May 2012), p. 2. MP, Vol. IV, Annex 81.

Huangyan Island is China's name for Scarborough
Shoal.

3 And two, 26th July 2012:

"Philippine vessels, including fishing vessels, should not return to the area ... The two sides can talk about the possibility of Philippine fishing vessels in the area, under the condition that Chinese sovereignty is guaranteed."²⁰

That has remained China's position.

The parties' legal dispute in regard to submission 11, concerning China's failure to protect and preserve the marine environment at Scarborough Shoal and Second Thomas Shoal, is evidenced by the Philippines' repeated protest notes over construction activities and the destruction of coral reefs, the dynamiting of fish populations, and the harvesting of endangered species. The relevant notes are included in the list at tab 4.1, pages 52 to 54. China's opposition is reflected in its actions, its refusal to act, and its Foreign Ministry's statements.

First, China has repeatedly ignored the Philippines' protests. Second, Chinese law enforcement vessels have protected the Chinese fishing

²⁰ Memorandum from the Embassy of the Republic of the Philippines in Beijing to the Secretary of Foreign Affairs of the Republic of the Philippines, No. ZPE-110-2012-S (26 July 2012), p. 5. MP, Vol. IV, Annex 84.

vessels engaged in these environmentally destructive practices. The Memorial includes indisputable photographic evidence of this; 21 the cites are in the list at tab 4.1. And third, Chinese law enforcement vessels have physically prevented Philippine law enforcement vessels from intervening to stop the harmful practices of the Chinese fishermen.

As the Tribunal is well aware, words of disagreement may not be necessary to demonstrate the existence of a legal dispute; it can be deduced or inferred from a party's actions. The case law for this well-established proposition is cited in footnote.²²

But further, the Chinese Foreign Ministry has stated that:

"[China's activities on the] Nansha islands and reefs fall within the scope of China's sovereignty, and are lawful, reasonable, and justified ... nor have they caused or will they cause damage to the marine ecological system and environment in the South China

²¹ MP, Figure 6.5, at p. 177, and 6.7, at p. 185.

²² See Land and Maritime Boundary between Cameroon and Nigeria, Preliminary Objections, Judgment, ICJ Reports 1998, para. 89. MP, Vol. XI, Annex LA-25; United States Diplomatic and Consular Staff in Tehran, Judgment, I. C. J. Reports 1980, paras. 46, 47, 49, 51. SWSP, Vol. XII, Annex LA-175.

1 Sea, and thus are beyond reproach." 23

Needless to say, that assertion is very much disputed by the Philippines.

In respect of submissions 12(a), (b) and (c) -pertaining to Chinese construction of installations,
environmental destruction and purported appropriation
of Mischief Reef, a low-tide elevation only 126 miles
from the Philippine coast, and more than 12 miles from
any insular feature over which China claims
sovereignty -- China has responded to the Philippines'
protests with numerous statements like the following:

"Chinese Government exercises sovereignty over the Nansha Islands and it is the sovereign prerogative of the Chinese government to undertake repair and renovation works on the structures erected in 1995 [at Mischief Reef]."²⁴

And the following:

"Mischief Shoal has always been part of China, as part of the Nansha islands ..."²⁵

20 And this:

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²³ Ministry of Foreign Affairs of the People's Republic of China, Foreign Ministry Spokesperson Lu Kang's Remarks on Issues Relating to China's Construction Activities on the Nansha islands and Reefs (16 June 2015). Hearing on Jurisdiction, Annex 579.

²⁴ Memorandum from Ambassador of the Republic of Philippines in Beijing to the Secretary of Foreign Affairs of the Republic of the Philippines, No. ZPE-76-98-S (6 Nov. 1998), p. 1. MP, Vol. III, Annex 33.

²⁵ Government of the Republic of the Philippines and Government of the People's Republic of China, *Philippine-China Bilateral Consultations:* Summary of Proceedings (20-21 Mar. 1995), p. 7. MP, Vol. VI, Annex 175.

"Chinese local fishing authorities will undertake 'soon' the renovation and reinforcement works which have become necessary ..."²⁶

China's opposition to the claim set forth in Submission 13 is well established, inter alia, by an exchange of notes in April and May 2012. The Philippines' note of 30th April 2012 asserted that Chinese law enforcement vessels were threatening Philippine search and rescue vessels at Scarborough Shoal by making "provocative and extremely dangerous manoeuvres" against them. 27 China rejected the Philippines' claim on 25th May 2012:

"The various jurisdiction measures adopted by the Chinese government over Huangyan Island and its waters..."

That's China's name for Scarborough Shoal:

"... and activities by Chinese ships, including government public service ships and fishing boats, in Huangyan Island and its waters are completely within China's sovereignty."²⁸

²⁶ Memorandum from Lauro L. Baja, Jr., Undersecretary for Policy, Department of Foreign Affairs, Republic of the Philippines to all Philippine Embassies (11 Nov. 1998), p. 1. MP, Vol. III, Annex 35.

 $^{^{27}}$ Note Verbale from the Department of Foreign Affairs of the Philippines to the Embassy of the People's Republic of China in Manila, No. 12-1222 (30 Apr. 2012). MP, Vol. VI, Annex 209.

²⁸ Note Verbale from the Embassy of the People's Republic of China in Manila to the Department of Foreign Affairs of the Republic of the Philippines, No. (12) PG-239 (25 May 2012). MP, Vol. VI, Annex 211.

This brings me to the final submission, 1 Submission 14. The Philippines has protested all of 2 the specified Chinese behaviours at Second Thomas 3 Shoal: interfering with navigation rights, preventing 4 the rotation and resupply of personnel, and 5 endangering their health and wellbeing. China has 6 been perfectly clear in rejecting these protests, both 7 in word and action. China's statements include: the 8 "Chinese side w[ill] not allow the continuous 9 stranding of the vessel" at Second Thomas Shoal. 29 10 China also demanded that Philippine "ships have to 11 leave the area and should bear full responsibility of 12 the consequences resulting there from". 30 China's 13 actions at Second Thomas Shoal demonstrating its 14 15 opposition to the Philippines' claims are also described in tab 4.1, pages 64 and 65. 16

Mr President, as I said earlier, this is just a sampling of the source material we have provided documenting China's explicit opposition to each and every one of the claims raised by the Philippines in its 14 Submissions. There can be no question that each of these claims is opposed by China, and that

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²⁹ Memorandum from the Secretary of Foreign Affairs of the Republic of the Philippines to the President of the Republic of the Philippines (23 Apr. 2013), p. 1. MP, Vol. IV, Annex 93.

³⁰ Letter from the Virgilio A. Hernandez, Major General, Armed Forces of the Philippines, to the Secretary of Foreign Affairs, Department of Foreign Affairs of Republic of the Philippines (10 Mar. 2014), p. 1. MP, Vol. IV, Annex 99.

a legal dispute exists in regard to every one of them.

Moreover, as I explained last week in regard to

3 Submissions 1 through 9, 31 and as my colleagues

4 explained in regard to Submissions 10 through 14, 32 in

5 all of these Submissions the legal dispute arises

6 under UNCLOS and calls for the Convention's

interpretation or application.

In sum, Mr President, your jurisdiction to address all 14 of the Philippines' Submissions is fully and firmly established, and this is so even if the standard is that a legal dispute must be shown to exist separately for each and every Submission. We note in this regard, however, that UNCLOS itself does not appear to set such a high bar: it does not use the words "legal disputes". And other Annex VII tribunals appear not to have imposed the standard separately for each of the applicant state's submissions.

Nevertheless, even if this Tribunal were to establish such a standard and require a showing of a legal dispute separately for each submission, we have

³¹ Tr., 7 July 2015, pp. 27:5-25, 29:16-50:26, 55:9-57:7, 58:10-58:24 (Presentation of Mr. Paul S. Reichler) (reference is to uncorrected version).

³² Tr., 8 July 2015, pp. 94:10- 100:6, 101:21-103:17, 108:16-109:14, 107:3-114:5, 116:17-25 (Presentation of Prof. Alan Boyle) (reference is to uncorrected version). See also Tr., 8 July 2015, pp. 93:21-120:1 (Presentation of Prof. Alan Boyle) (reference is to uncorrected version); Tr., 8 July 2015, pp. 39:23-40:6, 47:23-48:20, 84:16- 92:13 (Presentation of Prof. Bernard H. Oxman) (reference is to uncorrected version).

- 1 plainly met it.
- 2 Mr President, members of the Tribunal, I thank you
- again for your kind courtesy and patient attention
- 4 this morning, and throughout these proceedings. I ask
- 5 that you give the floor to Professor Sands, who will
- 6 be much briefer than I have been.
- 7 THE PRESIDENT: Thank you very much, Mr Reichler.
- 8 I will, without ado, ask Professor Sands, please.
- 9 Tribunal questions
- 10 JUDGE WOLFRUM: Mr Reichler, sorry, I have a question,
- which has been announced by the President.
- 12 You have referred to, Mr Reichler, this note
- 13 verbale of 6th July which just has been added to the
- 14 folder. In this *note verbale* there is a reference to
- the Philippines' note verbale 15-2341 of 16th June.
- 16 I don't recall to have seen it; maybe my mistake.
- 17 Could you perhaps provide us with a copy of that
- 18 note verbale? This is the first part of my only
- 19 question.
- 20 MR REICHLER: May I answer that? I will be the first of
- 21 my colleagues to venture to answer a question from the
- 22 podium. The question to your question is: yes, we
- will very gladly provide you with a copy of that note.
- 24 JUDGE WOLFRUM: May I continue my question? In this
- 25 note verbale of China, there is, as you said,

- 1 reference to "indisputable sovereignty over the South
- 2 China Sea Islands and their adjacent waters". There
- is a certain -- yes, how should I put it? -- there is
- 4 room for interpreting the word "Islands" in this
- 5 respect. It is not for you to interpret this note
- 6 verbale, but do we have to take it as referring to
- 7 reefs, low-tide elevations and islands, or only
- 8 islands, technically speaking? That is the first part
- 9 of the question.
- Second, there is a reference to the Treaty of
- 11 Paris of 1898, the Treaty of Washington of 1900, and
- another treaty of 1930. I don't recall that these
- treaties have been referred to much in substance.
- 14 This is certainly an issue which you would like to
- look into, and perhaps it is better you provide the
- answer thereto in writing. I would like to hear about
- 17 the relevance of these treaties in the context of this
- 18 dispute, if any.
- 19 Thank you, Mr Reichler.
- 20 MR REICHLER: Thank you very much, Judge Wolfrum.
- 21 If there are no further questions at this time,
- 22 Mr President, I would ask that you kindly call
- 23 Professor Sands to the podium.
- 24 THE PRESIDENT: Yes, except that we would like to know at
- some point, not necessarily this morning, at some
- point we would like to know whether you intend to

- 1 respond to this question -- the question from
- Judge Wolfrum -- now, or you need some time to address
- 3 that question.
- 4 MR REICHLER: Yes, Mr President, I will consult with our
- 5 Agent and with colleagues, and we will advise you in
- 6 the course of this morning at what time we will
- 7 respond to those pending questions. We will let you
- 8 know the answer to that in the course of this morning.
- 9 THE PRESIDENT: Thank you very much. Thank you. That is
- 10 enough, yes. Professor Sands, then.
- 11 (10.43 am)
- 12 Second-round submissions by PROFESSOR SANDS
- 13 PROFESSOR SANDS: Mr President, members of the Tribunal,
- I will answer Questions 2 and 6.
- With respect to Question 2, the Tribunal has
- invited us to elaborate on the relevance of the
- 17 reference to the *Mauritius v. United Kingdom* decision
- to the present case, and I can be brief.
- The recent decision might be said to have
- 20 relevance for two reasons: first, it confirms that
- 21 an Annex VII tribunal established under Part XV of the
- 22 Convention can and will distinguish between that part
- of a dispute which raises matters of territorial
- sovereignty and those parts of the dispute which do
- not, and that it has and will exercise jurisdiction

over those latter parts; and second, the Mauritius v.

United Kingdom case did raise a question about which

state had sovereignty over land territory, while the

present case very obviously does not raise such

a question.

In such circumstances, the *Chagos* award offers clearly authority for this Tribunal to rule that it has jurisdiction over the claims of the Philippines, and it should exercise that jurisdiction.

The Tribunal has also asked in that question whether any issues of sovereignty that may be implicated in this case can be considered "minor issue[s] of territorial sovereignty" that fall within the Arbitral Tribunal's "ancillary" jurisdiction. The answer to that question is no, because this Tribunal is not called upon to determine which of two or more competing claims to sovereignty over land territory is to prevail. The issue of ancillary jurisdiction over "territorial sovereignty" simply does not arise at all in this case, and so this Tribunal is not called upon to express any view as to that matter.

In this regard, it is important to emphasise the point that, under the Convention, a low-tide elevation is not to be treated as land territory, and the determination of its status is a matter that plainly falls within the jurisdiction of an Annex VII tribunal

under Article 13 of the 1982 Convention.

With respect to Question 6, my statement last week that we believe there are no issues of jurisdiction or admissibility which should be deferred was intended to reflect our view that all such issues can be addressed and resolved at this stage of the proceedings. By its nature, it was a summary remark that did not repeat my colleagues' more detailed reasoning.

The portion of Professor Oxman's statement with respect to the issue of the law enforcement activities exception in Article 298(1)(b) that is quoted in Question 6 relates only to a decision as to whether there is an island claimed by China that generates an EEZ in the area in question. Immediately following this remark, Professor Oxman continued:

"That said, it is unnecessary to decide whether there is an island claimed by China that generates an EEZ in the area in question in order to decide whether Article 297(3) excludes jurisdiction. There are other reasons for deciding that jurisdiction is not excluded ..."

None of the alternative reasons identified by

Professor Oxman requires deferral for consideration

with the merits. And similarly, his comments on each

 $^{^{\}rm 33}$ Tr., 8 July 2015, pp. 79:18 to 79:23 (Presentation of Prof. Bernard H. Oxman) (reference is to uncorrected version).

of the specific submissions identified in the question 1 include reasons for concluding that the law 2 enforcement exception does not apply to that 3 submission, and so do not require deferral for 4 consideration with the merits. 34

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Mr Reichler stated that the question of whether China's alleged "historic rights" are in conflict with the Convention, or are preserved by them, necessarily falls within the Tribunal's jurisdiction, and we say that this could not be any clearer. His reference to the possibility -- the possibility -- of joining the issue to the merits related only to the possibility that the Tribunal might harbour doubts regarding the nature and extent of China's "historic rights" claims, and in that context he stated the view of the Philippines that there is cause for none. however, the Tribunal considers otherwise on any particular issue, then of course the approach taken by the Arctic Sunrise tribunal commends itself as an obvious approach.

Thus, while neither Professor Oxman nor Mr Reichler excluded the possibility that the Tribunal would decide that resolution of an issue of jurisdiction or admissibility did not possess

³⁴ Tr., 8 July 2015, pp. 85:8 to 85:13; 86:2 to 86:7; 87:10 to 87:15; 90:24 to 92:4 and 92:14-20 (Presentation of Prof. Bernard H. Oxman) (reference is to uncorrected version).

- an exclusively preliminary character, both indicated
- 2 the view of the Philippines that the issues they
- addressed could and should be resolved at this stage
- of the proceedings. And we are grateful to the
- 5 Tribunal and welcome the opportunity to clarify. We
- do see -- as I have made clear, I hope -- no
- 7 inconsistency amongst the various views expressed.
- 8 Mr President, members of the Tribunal, that
- 9 concludes my responses to Questions 2 and 6. Unless
- there are any other questions from the Tribunal,
- I would invite you to invite Mr Martin to the bar.
- 12 I thank you for your very kind attention.
- 13 THE PRESIDENT: Thank you very much, Professor Sands.
- I think we have questions, but they are not related to
- this, and therefore I will ask Mr Martin to come on.
- 16 Thank you.
- 17 **(10.50 am)**
- 18 Second-round submissions by MR MARTIN
- 19 MR MARTIN: Mr President, members of the Tribunal, good
- 20 morning. I will address two of the Tribunal's
- 21 questions: first, the question Judge Wolfrum asked me
- last Wednesday concerning estoppel; second, Question 4
- relating to the Treaty of Amity and Cooperation.
- 24 Professor Boyle will deal with that question insofar
- as it relates to the Convention on Biological

1 Diversity.

Last week Judge Wolfrum asked about estoppel, and whether or not the DOC and later references to it might estop the Philippines from bringing a case before an arbitral tribunal. The answer is no. There is nothing in the DOC, taken alone or together with later references to it, that gives rise to any estoppel.

The requirements for estoppel in international law were recently summarised in the *Chagos Islands* Award. They are: (1) a state has made clear and consistent representations; (2) such representations were made through an authorised agent; (3) the state invoking estoppel relied on such representations to act to its detriment; and (4) such reliance was legitimate. These requirements are not met here.

Estoppel is a doctrine that is frequently invoked in international proceedings, but rarely succeeds.

There are very few cases in the modern age where estoppel has been found by the majority. These

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³⁵ Mauritius v UK, ¶ 435. Hearing on Jurisdiction, Annex LA-225. The principle as it exists in international law was well summarized by Judge Spender in Temple of Preah Vihear: "the principle [of estoppel] operates to prevent a State contesting before the Court a situation contrary to a clear and unequivocal representation previously made by it to another State, either expressly or impliedly, on which representation the other State was, in the circumstances, entitled to rely and in fact did rely, and as a result the other State has been prejudiced or the State making it has secured some benefit or advantage for itself. (Cambodia v Thailand, Judgment of 15 June 1962, Dissenting Opinion of Judge Spender, ICJ Reports 1962, p. 101 at pp. 143-44)".

include the *Temple* case and the *Chagos* case. Many
other cases rejecting estoppel are cited in

footnote.³⁶ The reasons pleas of estoppel so rarely
succeed is because the requirements are strict. This
is especially true in the case of procedural estoppel,
as would be the case here, since the issue relates to
the Tribunal's jurisdiction.³⁷

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The first requirement for estoppel is, as I said, that a state has made clear and unequivocal representations. In his question, Judge Wolfrum noted that:

"... there are many principles referred to in the dock which are matters of at least customary international law, such as the obligation to settle disputes by peaceful means ..."

It is true that in paragraph 1 of the DOC, the signatory states reaffirm their commitment to

³⁶ Cases where pleas for estoppel was refused include e.g.: Aerial Incident of 10 August 1999 (Pakistan v India), Jurisdiction of the Court, Judgment, ICJ Reports 2000, p. 12, ¶45; Land and Maritime Boundary between Cameroon and Nigeria, Preliminary Objections, Judgment, ICJ Reports 1998, p. 275, ¶57. MP, Vol. XI, Annex LA-25; Serbian Loans, Judgment No. 14, 1929, PCIJ, Series A, No. 20, p. 39; Sovereignty over Pedra Branca/Pulau Batu Puteh, Middle Rocks and South Ledge (Malaysia/Singapore), Judgment, ICJ Reports 2008, p. 12 at p. 81. MP, Vol. XI, Annex LA-31; Delimitation of the Maritime Boundary in the Gulf of Maine Area (Canada v United States of America), Judgment of 12 October 1984, ICJ Reports 1984, p. 246, ¶145. MP, Vol. XI, Annex LA-12; Barcelona Traction ((Belgium v Spain) Preliminary Objections, Judgment, ICJ Reports 1964, p. 3 at p. 25; Legality of Use of Force (Serbia and Montenegro v Canada) (Preliminary Objections), ¶42; Land, Island and Maritime Frontier Dispute (El Salvador/Honduras), Application to Intervene, Judgment, ICJ Reports 1990, p. 92, ¶63; Bangladesh/Myanmar, ¶125. MP, Vol. XI, Annex LA-43.

 $^{^{\}rm 37}$ ARA Libertad (ITLOS Case No. 20), Joint Separate Opinion of Judge Wolfrum and Judge Cot, § 67.

"universally recognized principles of international
law which shall serve as the basic norms governing
state-to-state relations". In paragraph 4, they also
undertake "to resolve their territorial and
jurisdictional disputes by peaceful means".

But none of these statements constitutes
a representation by the Philippines that it would not
bring a case before a court or tribunal under Part XV
of UNCLOS. There is nothing in "universally
recognized principles of international law" that
prevents a state from having recourse to compulsory
dispute settlement. To the contrary, Article 33(1) of
the UN Charter makes clear that judicial settlement
and arbitration form part of the very fabric of
international law on the acceptable means of dispute
settlement. And, there is no requirement to negotiate
in advance. As Gautier has written:

"In general international law, there is no rule prescribing parties to negotiate before submitting a dispute to an international court." 38

Other authorities to the same effect are cited in footnote.³⁹

³⁸ Ph. Gautier, *Settlement of Disputes*, in The IMLI Manual on International Maritime Law: Volume I: The Law of the Sea edited by D. Attard, M. Fitzmaurice, N. Gutierrez (2014), p. 541.

 $^{^{39}}$ See Cameroon v Nigeria (Preliminary Objections), ¶56. MP, Vol. XI, Annex LA-25; Georgia v Russia (joint dissent) (stating that "the Court has never conditioned its jurisdiction on the existence of prior negotiations between the parties, except on the basis of an express provision to that effect.").

The DOC's mere invocation of universally recognised principles of international law therefore cannot be construed as a representation that the Philippines would not bring compulsory proceedings against China.

Nor can the reference to negotiations and consultations in paragraph 4 of the DOC operate to create an estoppel. There is absolutely no contradiction between an undertaking to negotiate, on the one hand, and bringing compulsory proceedings, on the other. The ICJ made this perfectly clear in its decision in the Aegean Sea case, in which it stated:

"Negotiation and judicial settlement are enumerated together in Article 33 of the Charter of the United Nations as means for the peaceful settlement of disputes. The jurisprudence of the Court provides various examples of cases in which negotiations and recourse to judicial settlement have been pursued pari passu ... [T]he fact that negotiations are being actively pursued during [ongoing] proceedings is not, legally, any obstacle to the exercise by the Court of its judicial function." The Cameroon v Nigeria case is particularly

instructive, and particularly on point. In that case,
Nigeria raised a jurisdictional objection, arguing

⁴⁰ Aegean Sea Continental Shelf, \P 29. MP, Vol. XI, Annex LA-9.

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"... for a period of at least 24 years prior to
the filing of the Application the Parties have in
their regular dealings accepted a duty to settle all
boundary questions through the existing bilateral
machinery."⁴¹

According to Nigeria, an agreement was thus reached to resort exclusively to such machinery, and Cameroon was estopped from having recourse to the court. The court rejected Nigeria's pleas without difficulty, finding that:

"... an estoppel would only arise if by its acts or declarations Cameroon had consistently made it fully clear that it had agreed to settle the boundary dispute submitted to the Court by bilateral avenues alone."

That condition was not met because:

"Cameroon did not attribute an exclusive character to the negotiations conducted with Nigeria ..."44

It is exactly the same here, Mr President. Last Wednesday, I showed that the 2002 DOC did not purport

 $^{^{41}}$ Cameroon v Nigeria (Preliminary Objections), § 48. MP, Vol. XI, Annex LA-25

⁴² Thid.

⁴³ *Ibid.*, ¶ 57.

 $^{^{44}}$ Ibid. See also Aerial Incident of 10 August 1999 (Pakistan v India), Jurisdiction of the Court, Judgment, ICJ Reports 2000, p. 12, $\P45$.

- 1 to exclude further procedures within the meaning of
- 2 Article 281. Paragraph 4 of the DOC does not
- 3 "attribute an exclusive character to" the
- 4 negotiations. Indeed, it does quite the opposite,
- 5 since it specifically contemplates recourse to
- 6 compulsory proceedings. It expressly states:
- 7 "The Parties concerned undertake to resolve their
- 8 territorial and jurisdictional disputes by peaceful
- 9 means ... through friendly consultations and
- negotiations ... in accordance with ... recognized
- principles of international law, including the 1982
- 12 UN Convention on the Law of the Sea."
- 13 The reference to the 1982 Convention includes all
- 14 aspects of the Convention, including Part XV.
- 15 Exactly the same point comes through in
- paragraph 1 of the DOC, in which:
- 17 "The parties reaffirm their commitment to the
- 18 purposes and principles of the Charter of the
- 19 United Nations [and] the 1982 UN Convention on the Law
- of the Sea ..."
- Both the UN Charter and the 1982 Convention
- 22 explicitly recognise arbitration as an appropriate
- 23 means of peaceful dispute settlement.
- The DOC therefore does not constitute
- a representation that the Philippines would never have
- recourse to third-party dispute settlement, much less

1 a clear and unequivocal one. 45

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Nor can the two statements by the Philippines that

China cites in its 2014 Position Paper that postdate

the DOC somehow convert it into the clear and

unequivocal representation that estoppel requires.

China refers to two statements, one in 2004 and one in 2011. In 2004, China and the Philippines issued a joint press statement in which:

"They agreed that the early and vigorous implementation of the 2002 ASEAN-China Declaration on the Conduct of the Parties in the South China Sea will pave the way for the transformation of the South China Sea into an area of cooperation."

And in 2011, the two sides issued a joint statement in which they "reaffirmed their commitment to respect and abide by" the DOC.

Insofar as both statements merely reaffirm the DOC, they cannot give that instrument more weight than the drafters intended. Neither statement can plausibly be read as a commitment, much less a clear and unequivocal one, not to have recourse to third-party settlement.

The circumstances here contrast sharply with those present in the recent *Libertad* case before ITLOS on

 $^{^{45}}$ See Payment of Various Serbian Loans Issued in France, Judgment of 12 July 1929, PCIJ Series A, Nos. 20/21, p. 5 at p. 39 (declining to find an estoppel in the absence of a "clear and unequivocal representation").

provisional measures. There, two judges of the tribunal -- who shall remain nameless -- found, on the particular facts of that case, that Ghana was estopped from contesting the Tribunal's jurisdiction in light of its unequivocal assurances to Argentina that the Libertad, a military vessel, could dock at Tema Harbour in Ghana. They identified what they considered to be a clear, unequivocal, unqualified official representation. By contrast, there is nothing remotely equivalent present in this case.

Also plainly not satisfied is the requirement that the state in whose favour estoppel is invoked was induced by the other state's representations to act to its detriment. There is no indication in China's Position Paper, in the record before the Tribunal or anywhere else, that China changed its behaviour based on the Philippines' (non-existent) representations.

Cameroon v Nigeria is again instructive. In denying Nigeria's estoppel argument, the court determined that Nigeria did not show that it had changed its position to its detriment, or that it had suffered any prejudice in the sense that it was precluded from taking some action it might have done

 $^{^{\}rm 46}$ ARA Libertad (ITLOS Case No. 20), Joint Separate Opinion of Judge Wolfrum and Judge Cot, para. 67.

in reliance on Cameroon's representations.⁴⁷ It is just the same here. There can be no estoppel.

Likewise, the requirement that any reliance on the part of the state claiming estoppel was legitimate is also not met. Also I explained a few moments ago, China could not legitimately have relied on the DOC as a basis on which to conclude that the Philippines would not institute compulsory proceedings. There is nothing in the text that attributes an exclusive character to negotiations. To the contrary, the references to general international law, to the UN Charter and to the 1982 Convention all make clear that the negotiations referred to were to be conducted against the backdrop of the possibility of compulsory proceedings. Thus, even if China had relied on the DOC -- and there is absolutely no indication that it did -- that reliance would not have been reasonable.

If estoppel has any application in this case,
Mr President, it is against China, not the
Philippines. As I noted last Wednesday, China itself
has repeatedly admitted that the DOC is "a political
document ... instead of a legal document to solve
specific disputes". 48 China cannot be allowed to blow

 $^{^{47}}$ Cameroon v Nigeria (Preliminary Objections), § 57. MP, Vol. XI, Annex LA-25

⁴⁸ Ministry of Foreign Affairs of the People's Republic of China, "Spokesperson's Comment on China-Asean Consultation" (30 Aug. 2000), p.1. SWSP, Vol. VIII, Annex 491.

hot and cold, and now take exactly the opposite
view. 49 To allow it to do so would constitute
manifest inequity. Allegans contraria non audiendus
est.

With that, Mr President, I come to the first part of Question 4, concerning the High Council provisions of the Treaty of Amity and Cooperation. In its question, the Tribunal asked:

"... whether, in light of the compulsory nature of the High Council Provisions of the Treaty of Amity and Cooperation ... it was necessary for the Philippines to attempt the resolution of the Parties' dispute through [those mechanisms] before having recourse to the dispute resolution provisions of the Convention."

With great respect, Mr President, the Philippines does not agree with the premise that appears to underlie the question. We do not consider the High Council provisions of the Treaty of Amity and Cooperation to be compulsory. We say this on the basis of the plain text.

In its question, the Tribunal highlighted the portion of Article 15 that provides:

⁴⁹ See also Memo of China's Position Regarding the Latest Draft Code of Conduct by the ASEAN (December 18, 1999), SWSP, Vol. VIII, Annex 471 (stating: "The draft of the Chinese side (early last October 1999) is positive and constructive. It covers comparatively an extensive sphere and general content, providing a guideline for developing relations and cooperation among countries in the region of South China Sea in the new century. This is in accordance with the consensus that the Code should be a political document of principle.").

- "... the High Council shall take cognizance of the dispute ... and shall recommend to the parties in dispute appropriate means of settlement ..."
- Whether or not this creates a binding obligation
 to refer matters to the High Council cannot, however,
 be determined by reference to Article 15 alone. The
 provision must be read in the context of the treaty as
 a whole, and in particular the two paragraphs that
 come immediately after it.
- The first is Article 16. And here, Mr President,

 I must apologise. The copy of the treaty we submitted

 as an annex, and included in your folders last week,

 contained a typographical error in Article 16. In the

 copy we previously gave you, the first six words of

 Article 16 read:
- "The foregoing provision [singular] of this
 Chapter..."
- In fact, the actual text, which we have taken off
 the UN website and included in your folders today at
 tab 4.7, reads:
- "The foregoing provisions ..."
- The word is in the plural, not singular:
- "The foregoing provisions of this Chapter shall not apply to a dispute unless all the parties to the dispute agree to their application to that dispute."
- 26 Article 16's reference to "this Chapter" is to

Chapter IV of the treaty, which is entitled "Pacific 1 Settlement of Disputes", and includes Articles 13 2 through 17. When Article 16 says that the foregoing 3 provisions of Chapter IV do not apply "unless all the 4 parties to the dispute agree", it expressly includes

the High Council provisions of Article 15.

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To put it simply, Article 16 makes it clear that Article 15 is not compulsory. More than this, Article 16 makes clear that Article 15 cannot apply to this case, because the parties to the dispute, the Philippines and China, have never agreed to submit the dispute, or any part of it, to the High Council.

Article 17 further confirms the point. provides:

"Nothing in this Treaty shall preclude recourse to the modes of peaceful settlement contained in Article 33(1) of the Charter of the United Nations."

As I have already said -- and the Tribunal needs no reminding in any event -- arbitration is among the means of peaceful settlement Article 33(1) specifies. No priority is given to any particular means. can only mean that nothing in the Treaty of Amity prevents recourse to arbitration at any time, without precondition.

State practice further confirms the point. least two compulsory proceedings have been brought

- under UNCLOS by states parties to the Treaty of Amity:
- 2 the Land Reclamation case and Bangladesh v India. In
- 3 neither case did the respondent state raise any
- 4 objection based on the treaty, nor was there any prior
- 5 resort to the High Council, which has never even been
- 6 constituted in any event. This reflects the shared
- 7 understanding that the High Council provisions are not
- 8 compulsory.
- 9 Because the High Council provisions of the Treaty
- of Amity are not compulsory, and because Article 16
- makes them inapplicable to these proceedings in any
- event, it cannot have been necessary for the
- 13 Philippines to attempt the resolution of these
- 14 disputes through the High Council before having
- 15 recourse to the dispute settlement provisions of
- 16 UNCLOS. There was no need for it to do so, and it did
- 17 not do so.
- 18 Mr President, distinguished members of the
- 19 Tribunal, thank you very much for your kind attention
- 20 both today and last week. It has been a great
- 21 pleasure to be part of these proceedings with you and
- your extraordinarily able colleagues from the
- 23 Registry. May I ask that you call Professor Boyle to
- 24 the podium?
- 25 THE PRESIDENT: Thank you very much, Mr Martin. As you
- suggested, we will call Professor Boyle.

(11.09 am)

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Second-round submissions by PROFESSOR BOYLE

Mr President, members of the Tribunal, 3 PROFESSOR BOYLE: good morning. I have been asked to respond to 4 Question 4 insofar as it refers to the Convention on 5 Biological Diversity and to the requirement to 6 conciliate under Article 27(4) of that Convention. 7 8 The Philippines has made no attempt to invoke 9 Article 27(4) because it has no dispute with China concerning compliance with the Convention on 10 11 Biological Diversity, and no part of its case in the 12 present proceedings will involve any question of compliance with the Convention on Biological 13 14 Diversity. Given its clear and unambiguous wording, 15 16 Article 27(4) can only be relevant to a dispute concerning interpretation and application of the 17 Convention on Biological Diversity. For simplicity 18 I will refer to that as the "CBD". It is clearly not 19 relevant to a dispute that exclusively concerns 20 21 interpretation and application of UNCLOS. And the only dispute which the Philippines' submissions 11 and 22 23 12 require the Tribunal to decide is a dispute 24 concerning UNCLOS Part XII and related provisions. That alone eliminates Article 27(4) of the CBD as 25

a potential obstacle to jurisdiction under Article 281 of UNCLOS.

So whether Article 281 requires prior resort to conciliation under the CBD before invoking Part XV of UNCLOS is, for that reason, strictly academic in these proceedings. For it to have that effect, it would have to be shown that Article 27(4) constitutes an agreement by the parties "to seek settlement of the dispute by a peaceful means of their own choice."

As Judge Wolfrum observed in the Mox Plant (Provisional Measures) case:

"... such agreement among the parties to a conflict cannot be presumed. An intention to entrust the settlement of disputes concerning the interpretation and application of the Convention to other institutions must be expressed explicitly in respective agreements." 50

The "dispute" to which Article 281 makes reference can only be a dispute concerning interpretation and application of UNCLOS; it cannot be a dispute concerning some other treaty. That is the ordinary and unambiguous meaning of the words used, and neither the context of Article 281 nor the object and purpose of Part XV would suggest otherwise. The purpose of

 $^{^{50}}$ Separate Opinion, Mox Plant Case (Ireland v United Kingdom), Provisional Measures, ITLOS No 10, Order of 3 December 2001.

Part XV is, of course, to ensure that UNCLOS disputes

can be settled by some agreed procedure, and the

purpose of Articles 281 and 282 within that broader

framework is to ensure that, where the parties have

agreed on another form or another procedure, that

agreement prevails.⁵¹

That purpose is not served by treating an UNCLOS dispute as if it were a dispute under some other treaty. As I said last Wednesday, the fact that a few substantive provisions of the CBD may be relevant to the interpretation of Articles 192 and 194 does not convert this case into a dispute about interpretation and application of the CBD. If you were to hold otherwise, that would deter parties to an UNCLOS dispute from referring to any other treaty, or from invoking Article 31(3)(c) of the Vienna Convention on Treaties, or indeed Article 293 of UNCLOS.

So our conclusion, therefore, is that

Article 27(4) of the CBD does not bar UNCLOS Part XV

proceedings for an alleged violation of Articles 192

and 194, even if the Convention on Biological

Diversity is relevant to the interpretation of those articles.

Moreover, biodiversity is only one small part of

⁵¹ Natalie Klein, *Dispute Settlement in the UN Convention on the Law of the Sea* (Cambridge, 2005), p.2, references cited at nn. 5 and 6, and p.34ff.

our case under submissions 11 and 12. So even if
there were some overlap between our UNCLOS case and
a hypothetical CBD dispute, that should not bring
Article 281 into play. Treaty obligations and treaty
dispute settlement options may overlap, but that does
not mean that they merge or lose their separate
identity.

A comparable question arose, as you will be well award, in the *Mox Plant* case at the provisional measures stage, ⁵² albeit that it was concerned with Article 282 rather than Article 281. You will find the text of paragraphs 48 to 52 from the ITLOS order of 3rd December 2001 at tab 4.8 in your folder. But if I may summarise what the ITLOS held, they concluded that:

"... the dispute settlement procedures under the OSPAR Convention, the EC Treaty and the Euratom Treaty deal with disputes concerning the interpretation and application of those agreements, and not with disputes arising under the Convention."

They went on to say that although those three treaties "contain rights or obligations similar to or identical with the rights and obligations set out in the Convention, the rights and obligations under those

⁵² Mox Plant Case (Ireland v United Kingdom) (Provisional Measures) ITLOS No 10, Order of 3 December 2001, paras. 48-52. MP, Vol. XI, Annex LA-39.

agreements have a separate existence from those under the Convention". The ITLOS then concluded:

"... since the dispute before the Annex VII arbitral tribunal concerns the interpretation or application of the Convention and no other agreement, only the dispute settlement procedures under the Convention are relevant to that dispute."

On the same point, I would also draw your attention to the separate opinion in that case of Judge Wolfrum, the relevant excerpts of which are at tab 4.9 in your folder. 53

Mr President, members of the Tribunal, these passages from the ITLOS decision in Mox Plant are equally applicable to the present dispute. In our view, you should apply the same reasoning to the Convention on Biological Diversity and its relationship to Article 281 of the Convention. There is no reason to differentiate Article 281 from Article 282 in this respect. The dispute settlement procedures of the CBD deal with disputes concerning interpretation and application of that treaty. A dispute under UNCLOS does not become a dispute under the CBD merely because there is some overlap between the two. Parallel regimes remain parallel regimes. You have a case to decide under UNCLOS. You do not

⁵³ Judge Wolfrum, pp. 1-2.

- 1 have a case to decide under the CBD.
- We acknowledge that the reasoning of the ITLOS in
- 3 Mox Plant is not consistent with the reasoning of the
- 4 Annex VII Tribunal in the Southern Bluefin Tuna case,
- but, as you will recall, the Philippines regards the
- 6 latter case as wrongly decided on this issue, and it
- 7 has invited you not to follow the reasoning of the
- 8 arbitral tribunal. It is not possible for both of
- 9 these cases to be correct. We believe you should
- 10 prefer the reasoning adopted by the ITLOS, because it
- 11 respects the characterisation of the dispute adopted
- by the party bringing the case, and because it better
- reflects the need for a coherent integration of
- 14 different treaty regimes with each other.
- 15 Mr President, unless I can be of any further
- assistance to the Tribunal, that concludes the
- 17 Philippines' answer to Question 4. It has been
- a great pleasure to appear before you, and I would now
- ask you to invite Professor Oxman to the podium.
- 20 THE PRESIDENT: Thank you very much indeed,
- 21 Professor Boyle. I will call now Professor Oxman,
- 22 please.
- 23 **(11.19 am)**
- 24 Second-round submissions by PROFESSOR OXMAN
- 25 **PROFESSOR OXMAN:** Good morning, Mr President, members of

the Tribunal. Mr President, Mr Reichler indicated
this morning that we expect to complete our remarks by
noon. With your permission, sir, I will now continue.
Thank you very much, sir.

Mr President, members of the Tribunal, Question 5 requests the Philippines to elaborate on a number of points regarding the military activities exception set forth in Article 298(1)(b). The question is posed in the context of the activities at Mischief Reef that are the object of submission 12. In this regard I note that the points raised are not relevant to the references to Mischief Reef in submissions 4 and 5, because those submissions do not in any way address activities; they are concerned with the status of features and their entitlements, if any.

In its Supplemental Written Submission in response to the questions posed by the Tribunal on 16th December 2014, the Philippines indicated that it had presented in its Memorial all the information available to it concerning the construction and operation of the Chinese facilities at Mischief Reef.

As described in the Memorial, the Philippines first confronted China over reports of Chinese construction activities at the feature in 1995.

China responded by asserting that the structures were not military in nature, but rather intended as

a shelter for its fishermen. Three years later, when China substantially expanded its initial structures, it again underscored "the civilian nature of the facilities". In 1999, China added a helipad, wharves and additional communications equipment. It maintained the previous position it had taken, stating that, "The new facilities are meant for civilian use and not for military purposes". Documents regarding the foregoing communications can be found at tab 2.17 of your folders.

China's approach is confirmed by the Sailing
Directions for Meiji Reef (the Chinese name for
Mischief Reef) that were published in 2011 by the
Navigation Guarantee Department of the Chinese Navy
Headquarters, 54 and that were submitted as part of the
Philippines' Supplemental Written Submission in
March 2014. They state:

"To develop the distant-sea fishing industry, in 1994, China fishing authorities constructed stilt houses and navigational aid facilities on this reef, set up administrative offices, and created the conditions for distant-sea operations, fishing vessel safety and production, supply, wind protection, and mooring."

This can be found at tab 4.10 of your folders.

⁵⁴ SWSP, Vol. II, p. 127.

1 We have inserted pictures of Mischief Reef taken
2 in 2003, 2012 and 2013 at tab 4.11 of your folders.
3 These pictures appeared in the Memorial. They show
4 Mischief Reef and the structures that were constructed
5 there prior to the time of the Notification and

The first slide⁵⁵ is from a satellite image taken in 2012. It shows two small structures, one that is labelled "Site #1" and the other that is labelled "Site #2".

Statement of Claim and the filing of the Memorial.

The second slide⁵⁶ is an aerial photograph of those two structures that was taken in 2003. The small octagonal structures at the bottom right appear to be the "stilt houses" referred to in the Chinese Sailing Directions that I read.

The third ${\rm slide}^{57}$ contains a 2013 picture of one of the larger structures.

The fourth ${\rm slide}^{58}$ contains a 2013 picture of the other structure, as well as the small octagonal structures.

The facilities shown on the photographs could have been used for a variety of non-military purposes,

⁵⁵ MP Figure 5.9.

⁵⁶ MP Figure 6.8.

 $^{^{57}}$ MP Figure 6.9.

 $^{^{58}}$ MP Figure 6.10.

including law enforcement. The Philippines had no
basis at the time it commenced these arbitration

proceedings in January 2013, or at the time it filed

its Memorial in March 2014, for contradicting China's

assurances that the purposes of the facilities were

non-military.

1.3

Accordingly, the evidence in the record of this case indicates that at the time that the dispute was submitted to this Tribunal, China steadfastly and consistently maintained the position that its facilities at Mischief Reef were civilian, not military. The record also indicates that in its official communications with China on the matter, the Philippine Government repeatedly requested explanations and contested the lawfulness of the appropriation and construction activities, but it did not contest China's assurances regarding their purpose. Nor has it done so in its pleadings in this case. Submission 12 questions only the consistency of China's appropriation and construction activities with its obligations under the Law of the Sea Convention.

China's statement of 16th June 2015, to which the Tribunal's question adverts, does not refer specifically to Mischief Reef. We have, however, placed photographs of China's dredging activities at Mischief Reef -- photographs that were retrieved from

publicly available websites -- in your folders at 1 tab 4.12. They trace efforts to create an artificial 2 island at Mischief Reef this year.

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The first photograph was taken in February of this It shows the dredging of sand from the seabed for use as landfill to create an artificial island not far from Site #2. A dredger is located at the lower right of the picture, and the landfill is just above the centre.

The second photograph shows the progress that was made by mid-March of this year, and you can see the area in Site #2 at the bottom and the other areas now at the upper left.

The third photograph shows further progress in mid-April of this year.

The last photograph was taken from the International Space Station on 9th June of this year. It shows an artificial island created by landfill covering the entire northern half of the reef. large number of dredgers and other vessels used to achieve this can be seen in the picture -- in my case at least if it's enlarged.

These photographs suggest a substantial expansion of activity. Its nature and purpose, however, is unknown. But dredging and landfill are not inherently military in nature, and China does not suggest

otherwise.

Question 5 asks us to consider whether an activity that is military in nature can be deprived of that characterisation for purposes of Article 298(1)(b) by virtue of the activity concurrently serving other purposes. The answer is yes. The express exception in the article is for military activities, not mixed-use activities. For example, substantial mixed use of a dock by both naval and other vessels might well mean that operation of the dock would not come within the exception for military activities. Only military activities of the naval vessels would remain within the exception.

Even if China's references to reefs are regarded as including Mischief Reef, its statement of 16th June 2015 accordingly confirms that the nature and purpose of China's activities at Mischief Reef are not military for purposes of Article 298(1)(b). Even if the newly constructed facilities (that is, facilities that were constructed after the filing of the Memorial) are said to be "satisfying the need of necessary military defense", China itself declares that the "main purpose of [its construction] activities is to meet various civilian demands", which it then proceeds to identify. Those construction activities are plainly non-military; they do not fall

within the exception of Article 298(1)(b).

The Philippines informed the Tribunal of the appearance of Chinese military personnel at Mischief Reef. That fact does not, as such, change the characterisation of the facilities' nature or purpose. The mere presence of military personnel does not determine the nature and purpose of the underlying activity. For example, the presence of a military garrison and weapons guarding the entrance to a harbour does not render the operation of the harbour a military activity, or turn the harbour into a military facility. Neither does the harbour's strategic location or importance.

Moreover, any change in the nature or purpose of the facility would not be relevant to the Philippines' claims regarding China's acts of appropriation and construction at the time that they occurred, commencing in the mid-1990s and continuing through the filing of the Statement of Claim in this case. Those acts are, in our view, unlawful because they were carried out without the requisite consent, located as they are within the limits of the Philippine exclusive economic zone and continental shelf. The question of whether their purpose might be military is pertinent only to an objection to the jurisdiction of this Tribunal on grounds that the nature and purpose of

China's activities at Mischief Reef is military -
an assertion that China has not made either in regard

to these proceedings or in its other statements

regarding its activities at the Mischief Reef.

Once the applicant has established that there is a dispute concerning the interpretation or application of the Convention that has been submitted to the appropriate tribunal under Section 2 of Part XV, the respondent bears the burden of asserting an optional objection to jurisdiction under Article 298 and proving the facts necessary to sustain that objection. This is especially true where the issue concerns the nature and purpose of the respondent's own activities, a matter with respect to which the respondent is in the best position to garner the evidence.

In the Arctic Sunrise case, the Law of the Sea Tribunal stated that:

"... the Netherlands should not be put at a disadvantage because of the non-appearance of the Russian Federation in the proceedings." 59

The same principle clearly applies in this case as well. China has not appeared. It has submitted a Position Paper that does not raise the exception for military activities. Quite to the contrary, it has consistently claimed at all relevant times that its

⁵⁹ Arctic Sunrise, ITLOS, Order, 2013, para. 56. MP, Vol. XI, Annex LA-45.

activities at Mischief Reef are not military in

character. In these circumstances, Mr President, we

see no basis for declining jurisdiction on the grounds

that those activities are military.

The decision by a state to refrain from characterising its activities as military should be accorded significant weight. As I observed last week, the decision whether to characterise activities as military is not made lightly, and the implications of characterising activities as military can transcend the Law of the Sea Convention. It is difficult for others to determine what those implications, and their potential effects, might be.

There would appear to be little, if any, risk that a state would characterise its activities as civilian rather than military for self-serving purposes under Article 298. For example, even if China had asserted a jurisdictional objection to submission 12 based on the military activities exception, it would have encountered difficulty proving it in light of its own statements to the contrary. Indeed, China's repeated assurances to the Philippines regarding the civilian nature of its activities at Mischief Reef are so clear and specific that the Tribunal would be justified in concluding that China is procedurally estopped from now asserting that those activities are military;

an assertion which, of course, China has not made.

Even if China, in its statement of 16th June 2015, had made a specific assertion indicating that the purpose of its facilities at Mischief Reef is now military -- which it has not done -- such an assertion would have no effect on the jurisdiction of this Tribunal. The nature of the activity complained of is determined as of the time that activity occurred. The respondent cannot thereafter unilaterally change the jurisdictional facts regarding its past conduct, especially two and a half years after the proceedings were commenced.

In sum, Mr President, the facts are that China's acts of appropriation and construction began in 1995, were expanded in 1999, and continued between then and 2012, and that China repeatedly assured the Philippines at the time that their purpose was civilian, not military. There is accordingly no basis, in our view, for concluding that the activities of which the Philippines complains in submission 12 are military activities.

Mr President, that concludes my remarks on Question 5. I thank you and the other members of the Tribunal for your kind attention. Mr President, I ask that you invite Mr Reichler to the podium to respond to your question this morning regarding the timing of

- our responses to the two questions posed by
- Judge Wolfrum following Mr Reichler's presentation.
- 3 Thank you, sir.
- 4 THE PRESIDENT: Thank you very much, Professor Oxman.
- I will now ask Mr Reichler, please, to come forward.
- 6 MR REICHLER: Mr President, as promised, I address you
- 7 now in response to your question about the timing of
- 8 our answers to the questions put by Judge Wolfrum at
- 9 the end of my presentation this morning.
- 10 We would propose to answer the question about
- 11 China's characterisation of the Spratly features as
- "islands", in its note of 6th July 2015 and elsewhere,
- orally, immediately after the break. However, we
- 14 would respectfully reserve the right, if we may, to
- amplify our answers after we have had a chance to more
- thoroughly review the written pleadings and annexes.
- We would supply any such amplification of our answer
- to that question on or before 23rd July, as you have
- 19 instructed.
- In regard to Judge Wolfrum's question pertaining
- to the treaties invoked by China in its note of
- 22 6th July 2015, and their relevance, if any, to the
- legal disputes in this case, we would propose to
- 24 provide our answer to that question in writing on or
- before 23rd July.
- Mr President, unless I can be of further

- assistance to you or your colleagues on the Tribunal,
- I would propose that this might be an excellent time
- for the break. And perhaps, Mr President, in order to
- 4 allow a sufficient time to prepare and review the
- 5 answer we will give you orally after the break, you
- 6 might kindly consider instructing us to return at
- 7 12.15.
- 8 Thank you, Mr President.
- 9 THE PRESIDENT: Thank you very much. I think other
- 10 members of the Tribunal have questions, which I think
- it would be useful to put them now, before we break.
- 12 So I will ask Professor Soons to ask his question
- 13 first.

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- Tribunal questions
- 15 **PROFESSOR SOONS:** My question relates to the potential
- 16 effects of the Declaration of Conduct on the issues of
- jurisdiction and admissibility. This issue was
- addressed by Mr Martin on Wednesday, and again this
- morning when he dealt with particularly the estoppel
- issue, but I am not asking for further clarification
- on estoppel now.
- On Wednesday, Mr Martin stated:
- "In its Memorial, the Philippines argued that even
- if the [Declaration of Conduct] were a binding
- agreement within the meaning of Article 281

(quod non), and even if it purported to exclude

further procedures (also quod non), China could still

not rely on it to avoid jurisdiction due to its own

conduct in flagrant disregard of the undertakings it

made in the DOC."60

Mr Martin then mentioned:

"... a general principle of law that 'a party which ... does not fulfil its own obligations cannot be recognized as retaining the rights which it claims to derive from the relationship'." 61

The clean hands doctrine.

As the Philippines is aware, the Chinese

Government has repeatedly referred to alleged

Philippine activities on some of the islands occupied

by it: construction activities, reclamation,

et cetera. This morning we saw an example during your

speech, Mr Reichler, when you referred to the document

that is in Annex 63 of the Memorial, I think, on

page 2, "Second Thomas Shoal":

"China reiterates its concern over the Philippines' alleged building of new structures in the Second Thomas Shoal. This, for them, is a violation of the DOC ..."

⁶⁰ Tr., 8 July 2015, p. 17:4-10 (Presentation of Mr. Larry Martin) (reference is to uncorrected version).

⁶¹ Tr., 8 July 2015, p. 20:2-6 (Presentation of Mr. Larry Martin) (reference is to uncorrected version).

Could the Philippines elaborate on any 1 implications of such observations made by China with 2 respect to the Philippines' compliance with its 3 obligations in the South China Sea? Thank you. 4 5 Thank you very much, Professor Soons. I will, of course, consult with our Agent and 6 7 colleagues in regard to the timing of our answer to that question. 8 9 THE PRESIDENT: Thank you very much. Judge Pawlak also has some questions. 10 11 JUDGE PAWLAK: Thank you, Mr President. Mr President, I have some questions to Professor Sands and to 12 Mr Martin for clarification and a further 13 understanding of their views as presented last week. 14 15 To Professor Sands: Professor, you argued in your interesting statements last week that the question of 16 17 which state has sovereignty over the insular feature 18 is "entirely irrelevant" to the characterisation of 19 an insular feature or the entitlements it may have, 20 and that: 21 "... such matters ... fall to be determined by

this Tribunal exclusively by interpretation and application of Articles 13 and 121, and other relevant provisions of the Convention."

⁶² Tr., 8 July 2015, p. 3:14-62 (Presentation by Mr. Philippe Sands QC) (reference is to uncorrected version).

Could you agree, sir, that among those "other relevant provisions" that should be taken into consideration is the preamble of the Convention, including the paragraph in which the states parties to the Convention "recogniz[e] the desirability of establishing through this Convention, with due regard for the sovereignty of all States" -- I repeat: "with due regard for the sovereignty of all States" --a legal order for the seas and oceans"?

And the second question: could you also indicate any relevant jurisprudence or practice of states when entitlements to maritime features were decided separately from sovereignty over them?

They are the questions to Professor Sands, and I have questions to Mr Martin.

Mr Martin, would you agree that Article 283 requires the parties to a dispute not only to exchange views on some aspects of their dispute, but also imposes on the parties the duty to exchange views expressly -- I underline "expressly" -- for the purpose of settling the dispute "by negotiation or other peaceful means"?

In light of this understanding, could you comment on some discrepancies between your statement made last week that "the Philippines has more than met its obligation to exchange of views with China under

- 1 Article 283", 63 with the following information that is
- 2 set out in the Chinese Position Paper of
- 3 7th December 2014:
- "... the exchanges of views between China and the
- 5 Philippines in relation to their disputes have so
- 6 far..."
- 7 I underline "so far":
- 8 "... pertained to responding to incidents at sea
- 9 in the disputed areas and promoting measures to
- 10 prevent conflicts, reduce frictions, maintain
- 11 stability in the region, and promote measures of
- 12 cooperation." 64
- 13 As you see, there is nothing in this quotation on
- 14 entitlements for maritime features. China asserts
- 15 also that:
- "... the two countries have never engaged in
- 17 negotiations with regard to subject-matter of the
- 18 arbitration."⁶⁵
- 19 Thank you, Mr President.
- 20 MR REICHLER: Thank you, Judge Pawlak. Thank you very
- 21 much.
- 22 THE PRESIDENT: Finally, I think we have a question from
- Judge Cot.

⁶³ Tr., 8 July 2015, p. 7:19-21 (Presentation by Mr. Larry Martin) (reference is to uncorrected version)..

⁶⁴ Chinese Position Paper, para. 47.

⁶⁵ Chinese Position Paper, para. 45.

- 1 JUDGE COT: Thank you, Mr President.
- 2 Mr President, my question is for Professor Sands.
- 3 Professor Sands answered the Tribunal's question on
- 4 vertical datum. In my opinion, he didn't really
- 5 answer it. He answered by examining the question of
- the Chinese charts, but not vertical datum as such.
- 7 We all know that vertical datum is an essential
- 8 element in qualification of low-tide elevations. At
- 9 least the International Court of Justice did so in the
- 10 Nicaragua v Colombia case, and the parties actually
- spent quite some time on identifying the relevant
- vertical datum, and they were opposed to the methods
- of identifying these vertical datum.
- I would like to have some answer to the question
- of the vertical datum here, and more specifically:
- what is the Philippines' position on vertical datum in
- 17 the South China Sea? What is the definition the
- 18 Philippines eventually gives of this vertical datum?
- 19 Is it the same as that of other states; of China,
- 20 naturally, but also of third-party states who have
- their own definitions of vertical datum, if I have
- read correctly the pleadings?
- 23 So I would like to have some elements on this, to
- answer fully the question put forward to you by the
- 25 Tribunal. Thank you.
- 26 MR REICHLER: Thank you, Judge Cot. Mr President, does

- that comprise the entirety of the questions?
- 2 THE PRESIDENT: Yes. For the moment, yes.
- 3 MR REICHLER: Thank you.

As I indicated, we certainly would be prepared to
give an oral answer to one of Judge Wolfrum's
questions put earlier this morning after the break,
again subject to our right to amplify in writing after
we have had a chance to thoroughly review the record
by the deadline that you have given us of 23rd July.

I doubt we are going to have a three- or four-hour break this morning. Given what I would assume to be the very reasonable amount of time for the break that you are undoubtedly likely to order, I think it is most likely that we would want to answer all of the very serious and excellent questions that we have received at this time in writing on or before 23rd July. However, we will take a look at the provisional transcript during the break and see if it is possible for us to provide any further answers, or partial answers, at the end of the break.

I don't mean to appear to be flattering anybody, but I think it is quite obvious these are all very serious and well-thought-out and important questions, and they merit a serious and well-thought-out response by the Philippines. Therefore, I think it is unlikely that we would want -- or that I think the Tribunal

would want us -- to provide answers after 15 or
minutes, but rather that we take the time that
serious questions like this merit.

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By characterising these questions as serious and excellent and well-thought-out, I do not mean to suggest that I think we have any difficulty providing persuasive answers to all of them. In fact, I am quite sure we can, and that we will be able to persuade you in our answers to these questions -- as we have said throughout these hearings -- that there is not a shred of doubt that this Tribunal has jurisdiction over each and every one of our submissions, that legal disputes exist in respect of each and every one of our submissions, and that these legal disputes arise under and call for interpretation and application of the 1982 Convention, therefore leaving no doubt that all of our submissions are within your jurisdiction and entirely admissible. But we will return after the break and at least

But we will return after the break and at least provide you with an oral response to one of Judge Wolfrum's questions.

Thank you, Mr President.

THE PRESIDENT: Thank you very much. I think we will certainly want to hear whatever you are able to give at this time. If not, naturally we will expect that you will provide the amplification that you mentioned,

- not only to Judge Wolfrum's question but to the other
- questions, if necessary, at the time that we have set.
- 3 MR REICHLER: Yes. We will do our best, sir.
- 4 THE PRESIDENT: Yes. Thank you very much indeed. So we
- 5 will close now, and come back at 12.30.
- 6 MR REICHLER: Thank you, Mr President.
- 7 (11.57 am)
- 8 (A short break)
- 9 (12.37 pm)
- 10 THE PRESIDENT: So, Mr Reichler, I notice that you have
- been chosen as the spokesperson.
- 12 MR REICHLER: Yes. They actually asked me to do it in
- 13 Chinese, but I had to decline that mission! So I will
- use my inartful English, and do the best I can.
- 15 **(12.38 pm)**
- Response to Tribunal questions by MR REICHLER
- 17 MR REICHLER: Mr President, we are very grateful to the
- 18 Tribunal for its questions, and even more for what
- they demonstrate about this Tribunal's dedication,
- 20 hard work and mastery of the rather extensive record
- in this case. It is gratifying to the Philippines to
- know that all of you have spent so much time on the
- 23 pleadings that have been filed.
- The questions, as I indicated before the break,
- are very serious ones, they are certainly relevant,

2 thought and analysis prior to giving you our

important ones; and as such, they merit our deepest

definitive responses. And so I say, before I venture

4 into giving you the answers that we are able to

provide today in a half-hour, that we would

respectfully provide written amplifications to all of

these questions, as you have indicated, on or before

8 23rd July.

With that said, I will provide our answers, insofar as we have been able to develop them in the time allotted, to the questions that have been posed this morning. I will take them in the order in which they were given, if that is acceptable.

Judge Wolfrum referred to China's diplomatic note of 6th July 2015 and particularly to the words "South China Sea Islands". I think this brings up a very critical point. China repeatedly refers to the South China Sea features, particularly Scarborough Shoal and all of the Spratly features, as "islands". It refers to all of the Spratly features in particular as the "Nansha Islands".

Now, in its diplomatic exchanges, both notes verbales and its oral démarches, and its official statements, it has claimed that every feature in the Nansha Islands is an island, and that the Nansha Islands are a unified whole. China even refers to

submerged features like Reed Bank as an island, as part of the Nansha Islands; and it refers to low-tide elevations, including Mischief Reef, as islands. it claims a 200-mile entitlement for the Nansha Islands as a whole, including all of its features; and, as we showed this morning, it claims a 200-mile EEZ for Scarborough Shoal. All of these statements of China's position are included at tab 4.1 today, as part of the sources of China's positions that demonstrate legal disputes in regard to these matters.

So there can be no question that there are legal disputes about all of the features that the Philippines has included in its submissions:

Scarborough Shoal and all eight Spratly features.

China regards them as islands; the Philippines regards all of these features, as I have said, either as low-tide elevations, entitled to no maritime zone, or at least not even to a 12-mile territorial sea, and/or rocks, which are entitled to no more than a 12-mile territorial sea.

But there is another dispute here that recalls

Judge Cot's question, to which I will come in the

course of the answers I am presenting at this time.

There is a dispute between China's characterisation of
all of these features in its diplomatic notes and

démarches and its official statements, and China's own

charts. China's own charts are in agreement with the
Philippines, or vice versa. China's own nautical
charts call a low-tide elevation every feature that
the Philippines calls a low-tide elevation, and they
call a submerged feature those areas that the
Philippines regards as submerged.

This does not negate the existence of a legal dispute between the Philippines and China because, of course, China has adopted policy positions which are in direct contradiction with its own charts, and it has sought to enforce those positions, as I have pointed out repeatedly and as is demonstrated throughout the record. You will, of course, find all of the sources in our list of sources. We will amplify on this response prior to 23rd July.

Professor Soons brought up the DOC and specifically asked if the Philippines has, in some way, been in violation of it. I hope you will bear with me as I insist that the DOC, in the first place, is not a legally binding instrument. I need not elaborate; you are very well aware of our position and the justification for it. And in any event, it envisions -- rather than precludes -- recourse to arbitration per Article 33 of the UN Charter or per Part XV of UNCLOS, and in fact it specifically refers to the dispute resolution mechanisms of these

instruments. 1

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Now, in regard to the issue of unclean hands, as Professor Soons pointed out, it is the Philippines 3 that has invoked the doctrine of unclean hands as 4 a form of estoppel against China asserting the DOC. Again, we don't believe the Tribunal needs to reach 6 7 that issue because the issue is ended with your finding -- if you agree with us -- that the DOC is not a legally binding agreement in the first place, or it 9 is not preclusive of recourse to the dispute 10 resolution mechanisms of UNCLOS. 11

> But on the subject of unclean hands, well, you, Mr President, members of the Tribunal, can determine whether their hands are unclean; but as Professor Oxman showed you, they are covered with sand and other dredged materials. In regard to the Philippines, the bald and unsupported statements by China to the effect that the Philippines is somehow in violation of the political commitments it made under the DOC are exactly that: bald, unsupported and, I might say, completely false.

> The Philippine vessel BRP Sierra Madre became stuck on Second Thomas Shoal in the late 1990s, and its rusted hulk, manned by a handful of Philippine personnel, has been there ever since. In other words, its presence at Second Thomas Shoal predates by

several years the DOC. The DOC, as you will recall,

calls for maintaining the status quo; it doesn't call

for any state to withdraw its personnel or equipment

from any feature at which they were present prior to

its signature.

In regard to the other features in the Spratlys that are occupied by Philippine personnel, again, China has presented nothing, either publicly or in diplomatic exchanges or in its Position Paper, to support the idea that the Philippines has engaged in any enhancement of its presence or facilities whatsoever. In fact, the contrary is true: the Philippines has not enhanced its presence, its facilities, its personnel, at any feature in the Spratlys under Philippine occupation at any time since prior to the DOC.

In fact, as you will recall from our Memorial, the largest feature in the Spratlys occupied by the Philippines -- which is known as Thitu or Pagasa -- has a runway. That runway is full of potholes. The Philippines has even refrained from filling in the potholes in the runway in order to avoid any suggestion that it is enhancing its presence at any of these features. I might say that I think that is a bit extreme: I think filling in potholes in a runway for the purposes of safety would not violate any

1 political commitments the Philippines has made. But

this gives you a good idea of how rigorous the

3 Philippines has been in avoiding violation of any of

4 the political commitments it undertook in the DOC.

Again, our response to Professor Soons' question will be amplified within the deadline established by the Tribunal.

Judge Pawlak asked two questions of

Professor Sands and one of Mr Martin. Again, we will

answer briefly today, in part because you have asked

for jurisprudence, and we want to take care to be

thorough and accurate in citing the relevant

jurisprudence.

But we will answer briefly today simply by stating that in relation to the question of whether the preamble of the 1982 Convention is to be treated as one of the other relevant provisions to which Professor Sands referred alongside Articles 13 and 121, the Tribunal will have noted what he said last week: that the preambular language of a treaty is generally not treated as having the same status as the operative parts of a Convention. The preamble thus is not to be treated as one of the "other relevant provisions" that Professor Sands had in mind.

But in any event -- as you will see elaborated in the response we will provide in writing -- the

position of the Philippines in this case is entirely
consistent with the preambular language in regard to
respect for the sovereignty of the states parties.

There is absolutely no contradiction between the
Philippines' position in this case in regard to your
jurisdiction, and that particular preambular language.

As regards Judge Pawlak's second question, as you know, the Philippines' position is that the character of a maritime feature -- whether it is a low-tide elevation, a rock or a full island -- is distinct from, and can be decided separately from, the question of which state may be sovereign over it. That is decided separately. Professor Sands did cite some of the relevant jurisprudence, particularly in his presentation last week. A fuller and more detailed response on the applicable jurisprudence and practice under it will be provided within the time limits established by the Tribunal.

Judge Pawlak directed a question in regard to Mr Martin's presentation concerning the obligation to exchange views. Once again, we will answer fully in writing as of 23rd July. But for present purposes, we would note that China's assertion in its Position Paper of December 2014 that the parties' exchanges of views to date have been limited to "preventing incidents at sea, promoting measures to reduce

conflicts" is not correct. In fact, it is shamefully false. Shamefully false.

As we showed in our Memorial, and as Mr Martin demonstrated last week -- and this is fully supported in all the footnote references in his speech -- the parties have exchanged views repeatedly over many years on the substance of their disputes, as we have presented them in this case. In fact, the Honourable Secretary of Foreign Affairs gave you a recitation of a good many -- but certainly not all -- of these exchanges of views between the Philippines and China regarding the maritime disputes that are at the centre of this case; indeed, all of them.

It is our position -- again, as we will further elaborate, but to be perfectly clear -- that, contrary to China's assertion in its Position Paper, the parties have exchanged views repeatedly, and over many years, on all aspects of the maritime disputes that have been placed before you in these proceedings.

Unlike China, we will not support this statement with empty words. We have supported it amply in the record, and we will call your attention to all of that evidence in our written response.

Finally, I come to the question posed by

Judge Cot. We acknowledge or understand that

Judge Cot does not consider the response that we have

provided to the Tribunal's question on vertical datum to be fully adequate, and we do apologise for that. This is, of course, a technical question, and one that

we will devote considerable attention to in the coming
week, in consultation with the technical experts who

6 have been retained by the Philippines.

Judge Cot -- who was then ad hoc Judge Cot -- will remember very well Dr Robert Smith, who was the technical advisor to Colombia. He is one of the technical advisors to the Philippines, and we are quite confident that he will be able to assist us in getting it right the second time round; that we will be able to answer this question to your and the Tribunal's satisfaction before 23rd July. I will say this, if I may, as a placeholder, because we are attempting to answer all of the questions, at least in part, in advance of our written responses.

As I indicated previously in response to

Judge Wolfrum's question on islands, the Chinese

charts that you have been given -- these are all

official Chinese charts -- indicate the status, the

character, the nature of these various features -
that is, whether they are below water, whether they

are low-tide elevations or whether they are above

water at high tide -- and the Philippines considers

that all of the characterisations of these features in

the Chinese charts -- whether as submerged low-tide
elevations or above water at high tide -- are
accurate. The Philippines accepts them, and indeed
has incorporated them into its own presentations in
this case. There are no discrepancies there.

There is no factual dispute between the Philippines and China, at least in regard to China's charts, regarding the nature/status/character of these features under Article 13 or under Article 121(3). The dispute exists because China, in its diplomatic statements, démarches, notes, official statements, and in its enforcement actions in the South China Sea, in fact has adopted positions that are diametrically opposed to those reflected in its own charts.

Mr President, I trust that you will regard this as a good faith effort on the part of the Philippines, in the short time allotted, to give the most direct and -- hopefully -- helpful answers to the Tribunal to the various questions that have been posed this morning. We will, of course, revert to you within ten days with our fuller written responses.

Unless I can be of any further assistance to the Tribunal in regard to these matters, I would respectfully request that you call the Honourable Solicitor General and Agent of the Philippines to the podium for closing remarks.

- 1 THE PRESIDENT: Thank you very much indeed, Mr Reichler.
- 2 I think that what you have said is in line with what
- 3 the Tribunal expected. So we will expect to receive
- 4 the amplifications that you have promised, and I do
- 5 not think that we need any further explanation from
- 6 you.
- 7 So I will now ask the Agent to come to the podium
- 8 and give the submissions. Thank you.
- 9 (1.01 pm)
- 10 Closing remarks by SOLICITOR GENERAL HILBAY
- 11 SOLICITOR GENERAL HILBAY: Mr President, distinguished
- members of the Tribunal, I am honoured to conclude the
- oral presentation submitted by the Philippines on
- jurisdiction, which, if I may add, have been so
- diligently prepared and presented by our exceptional
- legal team. I know I speak for all of us, including
- the Honourable Secretary of Foreign Affairs, when
- I say that it has been such a remarkable privilege to
- 19 prepare the Philippines before you in these
- 20 proceedings.
- On behalf of the Filipino people and our
- government, I convey to you, Mr President, and to each
- esteemed member of this eminent Tribunal, our deep
- 24 gratitude. We also thank the excellent staff of the
- 25 Permanent Court of Arbitration, the stenographers, and

the entire team that has made these hearings run so smoothly.

Despite the challenges that China's non-appearance has posed, you have demonstrated your evident determination to "satisfy [yourselves] ... that [you] ha[ve] jurisdiction over the dispute" we have brought before you. Your astute questions, raised both before and during these hearings, have made quite clear that the Tribunal has left no stone unturned. We hope that we have properly and sufficiently addressed all the points that you have raised, and demonstrated why there is manifestly no bar to the Tribunal exercising jurisdiction in this case.

Before concluding, I do wish to acknowledge and extend our appreciation to the observers from Indonesia, Japan, Malaysia, Thailand and Vietnam. By their presence in this Great Hall of Justice, they have demonstrated the vital importance of these issues to the region, and indeed to the 1982 Convention and to the international rule of law. This case is not just between the Philippines and China; it is about everyone who has coasts facing on to the South China Sea. It is about respect for the integrity of the Convention itself. I thank you, distinguished ladies and gentlemen.

Mr President, members of the Tribunal, I thank you

- once again for your kind attention, which we know was 1 made more difficult by what Professor Philippe Sands 2 described as the "tropical heat" we all experienced in 3 this Great Hall, especially on the first day! We are 4 certain that you will deliberate carefully, taking 5 account of all our arguments, and that your expertise 6 7 and wisdom will bring us to the correct and just result in accordance with international law. 8
- 9 Mr President, members of the Tribunal, I will now
 10 present the Philippines' final submissions. The
 11 Philippines respectfully asks the Tribunal to adjudge
 12 and declare that the claims brought by the
 13 Philippines, as reflected in its submissions recorded
 14 at pages 271 and 272 of our Memorial, are entirely
 15 within its jurisdiction and are fully admissible.

Mr President, I thank you and the members of the
Tribunal for your courtesy and attention, today and
throughout these hearings. Have a pleasant afternoon.

- 19 THE PRESIDENT: Thank you very much indeed,
- 20 Mr Solicitor General.
- 21 **(1.05 pm)**
- 22 Closing remarks by THE PRESIDENT
- THE PRESIDENT: I shall shortly be declaring this hearing closed, but before I do so, allow me to make a few remarks about the next steps in the proceedings.

As I mentioned in my opening remarks on Tuesday, the Arbitral Tribunal has been conscious of its duty under Article 5 of Annex VII of the Convention to "assure each party a full opportunity to be heard and to present its case". I noted that the Arbitral Tribunal has kept China updated on all developments in the arbitration. The Registry has been delivering to the Chinese Embassy copies of the daily transcripts of this hearing, a copy of the judge's folder handed up by the Philippines, and the new materials received from the Philippines over the weekend.

The parties will have until next Monday -- that is 20th July 2015 -- to review and submit corrections to the transcripts. The Registry will be in contact with the parties regarding the format and method of submitting such corrections. With respect to requests by the observers for copies of the reviewed and corrected transcripts, as well as other documents in connection with the case, the Registry will be in contact with the observers in due course. The Philippines will have until next Thursday -- that is 23rd July 2015 -- to submit written answers to any of the arbitrators' questions, or to amplify their oral answers in writing.

Article 25(2) of the Rules of Procedure deals with a party's failure to appear or to make submissions.

1 It sets forth a procedure, already implemented, for

2 the Arbitral Tribunal to invite written arguments from

the appearing party, and for the non-appearing party

to comment on those further written arguments.

Article 25(2) additionally provides that:

"The Arbitral Tribunal may take whatever other steps it may consider necessary, within the scope of its powers under the Convention, its Annex VII, and these Rules, to afford to each of the Parties a full opportunity to present its case."

In line with this, the Arbitral Tribunal has decided to provide China with the opportunity to comment in writing by Monday, 17th August 2015 on anything that was said during this hearing on jurisdiction and admissibility, and the subsequent written answers from the Philippines which are to be filed on 23rd July 2015.

As the Arbitral Tribunal now enters its deliberations, and as noted in Procedural Order No. 4, the Arbitral Tribunal is conscious of its duty to conduct proceedings in order "to avoid unnecessary delay and expense and to provide a fair and efficient process". The Arbitral Tribunal will endeavour to issue its decision on issues of jurisdiction and admissibility that it determines to be appropriate as soon as possible.

As further noted in Procedural Order No. 4, if the 1 Arbitral Tribunal determines that there are 2 jurisdictional objections or issues of admissibility 3 that do not possess an exclusively preliminary 4 character, then, in accordance with Article 20(3) of 5 the Rules of Procedure, such matters will be reserved 6 7 for consideration and decision at a later stage of the proceedings. 8 Finally, on behalf of the Arbitral Tribunal, 9 10 I wish to thank Mr Trevor McGowan, the court reporter, for his excellent services. I also express our thanks 11 to the Registrar, Ms Judith Levine, her colleague 12 Mr Garth Schofield, and their team from the Permanent 13 Court of Arbitration, for their services to the 14 Tribunal in all matters. I also wish to thank the 15 observer delegations for their presence. Finally, 16 17 I wish to thank -- and heartily to thank -- the 18 distinguished representatives of the Philippines for their helpful oral submissions, and for their written 19 20 submissions that they have promised us today. 21 I thank you very much, and I now declare this hearing closed and wish everyone a safe return journey 22 23 home. Thank you very much indeed. (1.11 pm)24

25 (The hearing concluded)